Presidential Review Memorandum/NSC 19

TO: The Vice President
    The Secretary of State
    The Secretary of Defense

ALSO: The Attorney General
      The Secretary of Interior
      The Secretary of Transportation
      The United States Representative to the
      United Nations
      The Director, Office of Management
      and Budget
      The Chairman, Joint Chiefs of Staff
      The Director of Central Intelligence

SUBJECT: Micronesian Status Negotiations (U)

The President has directed that the Policy Review Committee, under
the chairmanship of the Department of State, review our policy with
respect to the Micronesian status negotiations. The review -- which
should be no more than about 30 pages in length -- should be completed
by March 25 and should:

1. Review briefly the record and current status of the negotiations.

2. Identify U.S. political, security and economic interests at stake
   in Micronesia including those which derive from our responsibilities
   under the trusteeship agreement with the UN; in particular, analyze U.S.
   security requirements in Micronesia, including their relation to U.S.
   interests in the East Asia and Pacific region; and assess the adequacy
   of the draft compact of free association initialed June 2, 1976 in protecting
   these interests.

3. Analyze Micronesian objectives in the negotiations, and assess
trends toward separate status and independence in Micronesia and the
impact of these trends on U.S. interests.

4. Recommend actions necessary to advance U.S. interests and
   objectives in the Micronesian status negotiations.

5. Submit a summary of the review and recommendations to the
President by March 25.

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by B. Roger, National Security Council

of the draft compact of free association initialed June 2, 1976 in protecting
these interests.

3. Analyze Micronesian objectives in the negotiations, and assess
trends toward separate status and independence in Micronesia and the
impact of these trends on U.S. interests.
4. Examine alternative courses of action (including an assessment of costs and benefits) for dealing with the following issues:

(a) Marine resources, including Micronesian claims to an archipelagic zone and to control over resources in any economic zones recognized by international agreement plus problems of surveillance and enforcement.

(b) U.S. missile testing in the Marshalls and the feasibility of using other sites or open ocean recovery.

(c) Separatist and independence trends in Micronesia, and the problems of reconciling the draft Micronesian Constitution with a compact of free association.

(d) Termination of the trusteeship and transition arrangements.

(e) Timing and approach to the resumption of negotiations.

(f) Institutional arrangements to manage and conduct political status negotiations.

5. Recommend the basic elements of a negotiating strategy, within which detailed negotiating instructions will subsequently be developed.

Zbigniew Brzezinski