TO: The Secretary of State
    The Secretary of Defense
    The Director, Arms Control and Disarmament Agency
    Chairman, U. S. SALT Delegation

SUBJECT: Instructions for SALT, Geneva, September 24, 1973

During the initial stages of this phase of negotiations the U. S. Delegation should seek to obtain USSR reaction to the U. S. proposals put forward in Geneva last May. The U. S. position set forth in NSDM 213 and 216 remains unchanged, and will be reviewed by the President only after receiving the USSR response.

In supporting the U. S. position, the Delegation should emphasize the following points:

1. The U. S. Delegation is guided by the Basic Principles of Negotiations on the Further Limitations of Strategic Offensive Arms. The position of the United States is fully consistent with these SALT principles.

2. The U. S. position is also based on the conviction that SALT must deal effectively, and in a verifiable manner, with the need to control developments which would provide first strike capabilities against major components of either side's deterrent forces. The ICBM programs now being pursued by the Soviet Union are of particular concern in this regard.

No action should be taken by the Delegation to foreshadow any changes in the U. S. position. If the USSR Delegation seeks further details of the U. S. position going beyond existing guidance (NSDMs 213, 216 and as appropriate 206 and 197), the Chairman of the Delegation should seek additional instructions. In the event of counterproposals by the USSR, the U. S. Delegation should seek their full exposition but refrain from expressing any U. S. views until receipt of instructions.

Henry A. Kissinger

cc: Chairman, Joint Chiefs of Staff
    Director, Central Intelligence