National Security Decision Memorandum 107

TO: The Secretary of State
    The Secretary of Defense
    The Director, Office of Management and Budget

SUBJECT: Indonesian Military Assistance

The President has considered the conclusions of the Interagency Study Group on Military Assistance to Indonesia and the agency comments thereon.

As a basis for further consultations with the Indonesians, he has approved an increased military assistance program providing equipment for selected combat units given highest priority by the Indonesians. The specific program approved is described in detail as Option Area Three (Section VI-C) of the Interagency Study. It includes: equipment for two elite air transportable brigades, jet trainers, combat jets, communications equipment, one additional destroyer-type vessel, and upgrading of minimal maintenance facilities for equipment already supplied or to be supplied.

The option presented in the study should be modified to include the upgrading of selected Indonesian training facilities directly related to U.S.-furnished equipment. The assistance with naval maintenance facilities should be contingent upon significant self-help measures.

The President approved the following guidelines for detailed planning and implementation of the Indonesian MAP.

-- The U.S. should concentrate its assistance on that part of Indonesia's forces where U.S.-provided equipment and training are essential and should not become involved in across-the-board support for Indonesian ground combat forces.

-- Although spares and reasonable amounts of ammunition for U.S. supplied equipment may be supplied, the MAP should not support other operating costs.

-- To the extent feasible, material from excess stocks (LS&E) should be used in implementing the program.

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May 5, 1971
-- Bearing in mind the desirability of limiting United States presence in Indonesia, the number of MAP funded personnel of all categories should be kept to an essential minimum consistent with sound management practices and the desires of Indonesian leaders. The level of MAP funded personnel should be reviewed periodically to ensure that these objectives are being met.

-- Decision as to the nature and extent of US assistance for the proposed regional training and intelligence programs is deferred pending further refinement and review of the proposal.

The Indonesians should be informed of the force elements and the funding for FY 1972 and FY 1973 as indicated in the option selected and of our intention to equip the force elements in the option beyond FY 1973 without specifying a time frame or funding. We should be receptive to any reasonable shifting of priorities in the proposed program and even to reasonable substitutions if Indonesian leaders favor such shifts. However, the FY 1972 and FY 1973 programs may not be increased above $25 million per year.

The following additional points should be made during the consultation with the Indonesians.

-- Funding for the Indonesian MAP depends on events in Southeast Asia and elsewhere and the level of support beyond FY 1973 for the forces indicated and perhaps additional forces will depend on these developments.

-- We shall keep Indonesian needs, especially the threat to Indonesia, under continual review.

Henry A. Kissinger

cc: Chairman, Joint Chiefs of Staff
    Director of Central Intelligence
    The Administrator, Agency for International Development

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