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Intelligence Community Procurement Metrics

Needs, Goals and Approach

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Key Points

- DNI and DNI Procurement Executive (PE) Mission
- Background and Need for IC-wide Procurement Metrics
- Status and Next Steps
- Objective End State
- Issues



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ODNI Mission

- Collect, analyze, and disseminate accurate, timely, and objective intelligence
- Transform our capabilities in order to stay ahead of evolving threats to the United States
- Deploy effective counterintelligence measures that enhance and protect our activities

Contracting and procurement processes are essential enablers



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ODNI Priorities

- ✓ Integration across the Community
- ✓ Provide frank, unencumbered analysis
 - ✓ Strengthen collection
- ✓ Determine a budget that reflects needs and priorities
 - ✓ Revamp personnel and security policies
 - ✓ Collaboration



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DNI Budget Authority

- DNI has budgetary authority over programs funded entirely within the National Intelligence Program (NIP)
- DNI shares authority with DoD for programs funded within the NIP and executed by DoD
- DNI has varying authority for programs partially funded within the NIP



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DNI Procurement Executive

- Roles and Responsibilities
 - Represent the DNI on IC contracting and procurement matters
 - Develop IC procurement policy and oversee IC contracting and procurement activities
- Priorities
 - Contracting and Procurement Workforce Advocacy
 - Automate and streamline the contracting process
 - Build trusted IC-Industry relationships
 - Build trusted partnership with DOD



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DNI PE Actions

- DNI Procurement Executive (PE) position established in December 2005 and IC Procurement Executive Council (IPEC) formed in early 2006 per ICD 105
- IPEC included IC procurement seniors and provides opportunities for cross-community collaborating between Agency PE activities
- DNI PE specific roles and responsibilities:
 - Ensure compliance with all applicable laws, regulations and policies
 - Ensuring full and open competition as appropriate
 - Ensuring ethical contracting and procurement standards
 - Encouraging use of Small and Disadvantaged Business and academic institutions
 - Develop IC-wide workforce certification standard
 - Advocate a disciplined, agile procurement process
 - Identify opportunities for process improvements by working with IC components
 - *Develop metrics (ICD 105)*
 - *Establish and chair IPEC (ICD 105)*



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Background: IC Procurement Data Needs

- Contracting and procurement processes are key Intelligence Community Enterprise corporate services and essential enablers of the IC mission
 - Strengthened DNI emphasis on acquisition
 - DNI CIO: “Need to expand the enterprise architecture to **all** mission and functional parts of the intelligence community.” (Address to AFCEA, 5 August 2006)
- IC contracting and procurement activities are receiving increasing scrutiny from the DNI seniors and Congress
 - Mounting NIP budget pressures
 - Non-IC contracting and procurement missteps
- DNI PE issued data call to IPEC members in June 2006:
 - Metrics needed to execute DNI PE roles and responsibilities
 - Anticipation of DNI receiving CDAs and QFRs,
 - DNI PE data call: Industrial base, percentage of agency budget spent on contracts, contract type, sole source versus competitive awards, major contractor descriptors, small business performance, and contracting workforce statistics



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Emerging Congressional Procurement Data Oversight

- In the previous Congress, Representative Henry Waxman, now Chairman of the House Committee on Oversight and Government Reform, sponsored HR # 6069 (the Clean Contracting Act) placing procurement data reporting requirements on classified data
 - Co-sponsored by Rep. David Obey, now Chairman of House Appropriations Committee
- Section 408 (b) “Classified Annex-
 - (1) REQUIREMENT- The **Federal Procurement Data System** also shall be modified, under the direction of the Administrator for Federal Procurement Policy, to contain a classified annex. The annex shall contain the same information for classified contracts that is required for unclassified contracts. The annex shall be protected at all times.....”

Senior congressional leaders favor increased IC procurement data reporting



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Procurement Database Working Group (PDWG)

- PDWG evolved from procurement data needs discussions between DNI PE and IPEC members
- The PDWG assessed:
 - What data can and should be collected
 - Existing methods of collecting procurement data
 - Existing databases, tools and experience/insights responding to Congress
 - DNI CIO enterprise architecture factors including standards, policies and software evaluation, certification and accreditation issues

FPDS-NG emerged as most practical existing system for reporting as well as being required by Congress



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<input type="checkbox"/>	Awards Funded by Agencies	This report displays awards funded by the same or other agencies for a given Contracting Agency and Date Range.
<input type="checkbox"/>	Awards to 8(a) Contractors by Agency	All transactions by 8(a) contractors in the selected agency.
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<input type="checkbox"/>	Awards to HUBZone Small Business by Agency	Actions for small business vendors in a HUB Zone Agency.
<input type="checkbox"/>	Awards to HUBZone Small Business by Department	Actions for small business vendors in a HUB Zone Department.
<input type="checkbox"/>	Buy American Report	List of awards for all place of manufacture categories based on Effective Date range.
<input type="checkbox"/>	Competition Summary Report by Agency - Action Dollars Over \$25,000	Competition Summary Report by Agency - Action Dollars Over \$25,000 searched by agency.
<input type="checkbox"/>	Competition Summary Report by Dept - Action Dollars Over \$25,000	Competition Summary Report by Dept - Action Dollars Over \$25,000 searched by department.

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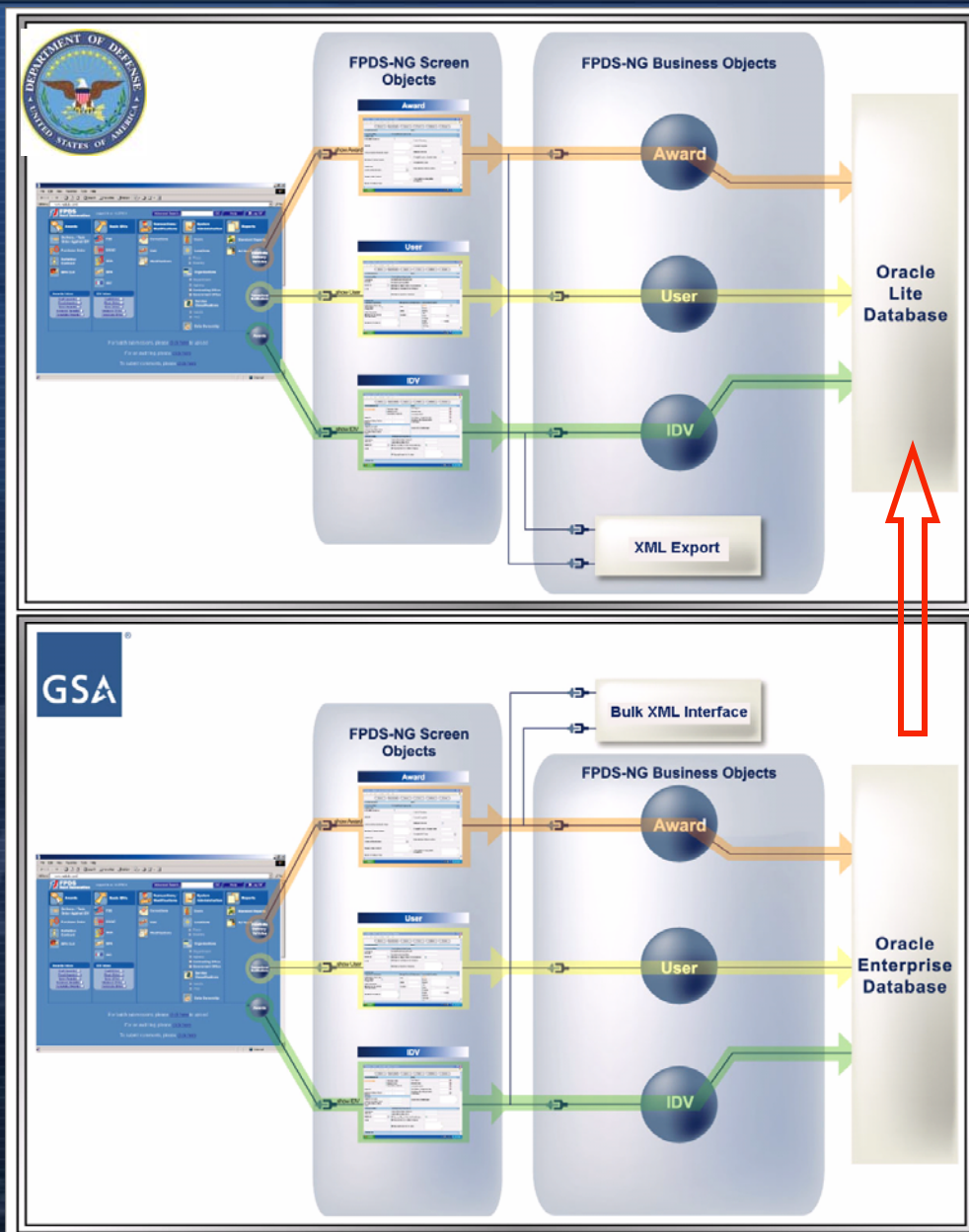
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FPDS-NG

Current Concept of Operations

GSA and DoD Users

Upload FPDS-NG data





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DNI FPDS-NG Perceived Advantages

- Automated interface provides net reduction in complexity and effort in collecting IC-wide data
 - Enhances responsiveness to Congress and DNI's ability to manage total IC enterprise
- Eliminates data redundancy
- Shortened lag time between Signed Date and data availability for reports and queries
- Ensure uniform data quality across IC

Issues with creating an SCI level stand-alone system:

- *architecture and software assessments*
- *system certification and accreditation*



FPDS-NG Status

- Competition for next version of FPDS to last about a year
- OSD and GSA report mixed results with current contractor relating to cost and schedule realism
- Meanwhile some DoD agencies still using DoD 350s

Not likely to be able to implement automated DNI reporting for a year to several years



DNI Desired End State

- IC FPDS-NG software installed stand-alone from other FPDS-NG versions
- IC Agency Contract writing systems integrate with IC *FPDS-NG Connect*
- IC Users can login to the portal and enter contracts directly
- SCI security level
- Periodic data synchronization between FPDS-NG enterprise and IC *FPDS-NG Connect*



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Issues

- Security
 - Data synchronization between unclassified enterprise version of FPDS-NG and IC version
 - DNI CIO assessment of FPDS-NG in context of standards, policies and infrastructure architecture
 - CIO security assessment, certification and accreditation
- Completeness: Capturing all contracts
- Frequency of reporting and interfacing with IC agency business processes
- Timeliness: FPDS competition means DNI can not start an automated system for a year to several years

Interim data calls likely



Take Aways

- DNI PE has fiduciary responsibility to monitor IC-wide procurement data
- Congressional oversight is intensifying
- IC FPDS-NG stand-alone system perceived as most practical solution for automated reporting
- Implementation Issues:
 - Security - including CIO assessment and data synchronization between classified and unclassified versions
 - Availability - due to GSA re-competition



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Questions