



DEPUTY SECRETARY OF DEFENSE

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WASHINGTON, DC 20301-1010

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
ASSISTANT TO THE SECRETARY OF
DEFENSE FOR INTELLIGENCE OVERSIGHT
GENERAL COUNSEL OF THE DEPARTMENT
OF DEFENSE
INSPECTOR GENERAL OF THE DEPARTMENT OF
DEFENSE
DIRECTORS OF THE DEFENSE AGENCIES
DIRECTORS OF THE DOD FIELD ACTIVITIES

SUBJECT: Threats to the Department of Defense (DoD)

The TALON Reporting System is an innovative initiative to document unfiltered and non-validated potential threat information about suspicious activity linked to possible international terrorist threats to DoD personnel and resources that might have otherwise gone unreported. This information is reported by concerned citizens and Department personnel or obtained through information sharing with civilian law enforcement agencies. The program has been productive. It has detected international terrorist interest in specific military bases and has led to and supported counterterrorism investigations.

The Department has completed the review and assessment of the TALON Reporting System addressed in my memorandum of January 13, 2006, "Retention and Use of Information for the TALON System." This review confirmed that the TALON Reporting System should be used only to report information regarding possible international terrorist activity and concluded that all TALON reports should be retained in accordance with DoDD 5240.1-R, "Activities of DoD Intelligence Components That Affect United States Persons," dated December 1982.

To ensure the continued effectiveness of the TALON Reporting System, I am directing all DoD components that use the TALON Reporting System to comply with the procedures listed in Enclosure (1) and to ensure the information included in their TALON reports meet the criteria for reporting described in Enclosure (1).

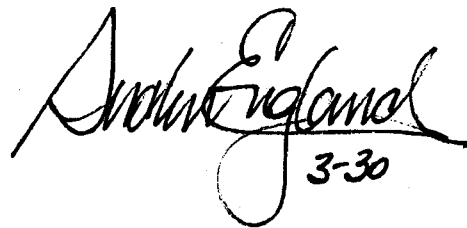
This Memorandum provides interim guidance. Given the importance of capturing threat information in protecting the Department's personnel, property and facilities, I am Directing the Under Secretary of Defense for Intelligence (USD(I)) to convene a working group to examine the integration of threat information across the DoD intelligence, counterintelligence, law enforcement, force protection and security communities. The



USD(I) will report the findings of this working group to me by Sep 15, 2006. The interim guidance contained in this memorandum will remain in effect until the above described working group's findings are published and permanent TALON Reporting System policy is promulgated.

By this memorandum I am also directing the Assistant to the Secretary of Defense (Intelligence Oversight), on an annual basis, to review the TALON Reporting System and to provide a report to the USD(I) with the status of the first review within 60 days. The USD(I) and the DoD Counterintelligence Field Activity (CIFA) will work with the DoD Inspector General on its ongoing audit of the TALON Reporting System.

The May 2, 2003, Deputy Secretary of Defense Memorandum, titled, "Collection, Reporting and Analysis of Terrorist Threats to DoD Within the United States," (Enclosure 2) required the identification of "lead components" within the Military Departments to distribute TALON reporting from their respective Departments. I hereby direct each lead component to provide to CIFA, by May 12, 2006, a copy of its guidance to implement the process set forth in Enclosure (1). CIFA will review each Department's guidance to insure it conforms with the process in Enclosure (1) and will provide a status report to the Deputy Under Secretary of Defense (Counterintelligence and Security) by May 30, 2006.



Andrew England
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Enclosures:

1. TALON REPORTING SYSTEM PROCEDURES
2. Deputy Secretary of Defense memo of May 2, 2003, Subject: "Collection, Reporting and Analysis of Terrorist Threats to DoD Within the United States"