UNITED STATES OF AMERICA GENERAL SERVICES ADMINISTRATION

8 1977 DATE: MAR

Federal Preparedness Agency Washington, DC 20405



EGG

Review and Revision of the National Plan for SUBJECT: Emergency Preparedness

EMERGENCY COORDINATORS OF THOSE
DEPARTMENTS AND AGENCIES LISTED BELOW 18 MEMORANDUM FOR EMERGENCY COORDINATORS OF THOSE

One of the major objectives in the FY77 work program for the Federal Preparedness Agency is initiation of a substantive review, revision, and replacement of the National Plan for Emergency Preparedness, dated 1964. is a substantial one and will take considerable effort but is of sufficient importance that it should be given a high priority among current undertakings. It is anticipated that the primary effort will be undertaken by this agency, however, assistance by other Federal agencies will be needed. An inter-agency coordination group is not planned since, in most cases, the required information and input can be obtained through normal channels. FPA

Preliminary work to develop a conceptual framework and outline for the new document was initiated by this agency in the fall of 1976 with staff visits to selected regions in January 1977.

Regional Directors, as well as selected State and local

officials, have been requested to participate.

Based on this initial effort it appears that the format, content, and organization, of the proposed new document should be substantially different from the 1964 plan. It should, ideally, be an integrated planning guidance document covering a wide range of crises and emergencies and complementing the Civil Emergency Preparedness Policy and Planning Guidance document (CEPPPG) which was developed in 1976. To the extent feasible, the document should emphasize readiness for and response to crises and emergencies that actually occur (resource shortages, disasters, etc.) and seek to use this pragmatic foundation to promote preparedness for massive emergencies, such as a nuclear attack. The document should have a new title - one possibility is "National Civil Emergency Preparedness Planning." This title would emphasize the National scope of the document and would avoid the semantic problem of a "plan" that really isn't a plan. = Pugo 106 11=

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A draft outline reflecting this conceptual approach is attached. A draft document providing more specific information is under development and will be circulated for your review and recommended input in the near future.

It is requested that your agency support this important project and that an individual or office be designated as primary point of contact. The project office for this Agency is the General War Preparedness Division.

DANIEL J. CRONIN

Assistant Director for Conflict Preparedness

Attachment

Distribution:

USDA

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CIA

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FRS

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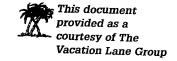
SSS

CSC

USPS

ERDA

NRC



NATIONAL CIVIL EMERGENCY PREPAREDNESS

PLANNING

Preface Presidential Promulgation

CHAPTER I. Introduction

CHAPTER II. Purpose & Scope

CHAPTER III. Nature of the Threat 1977-1982

CHAPTER IV. Authorities - General

CHAPTER V. Definitions

CHAPTER VI. Federal Organization and Arrangements

a. Peacetime

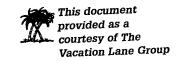
b. Emergencies (ODR/ESA/NDER etc.)

CHAPTER VII. Civil Emergency Preparedness Planning Guidance

- a. General
 - (1) National CEP Policy
 - (2) National CEP Objectives
 - (3) Relationships (Broad Policy Statement)
 - (4) Federal Responsibilities for Planning.
 - (5) CEP Planning System
- b. Specific Functional (Sector) Guidance

 - (2) Continuity of Government

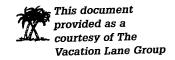
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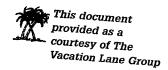
- (3) Economic Stabilization
- (4) Resource Management
 - (a) Industrial Mobilization
 - (b) Strategic Stockpile
 - (c) Health & Welfare Resources
 - (d) Manpower
 - (e) Transportation
 - (f) Telecommunications
 - (g) Food
 - (h) Water
 - (i) Fuel & Energy
 - (j) Minerals
 - (k) Housing
- (5) Environmental Impact Considerations
 CHAPTER VIII. Emergency Situations and Definitions and
 Potential Impact of these Situations on
 Planning (Federal, State, Local & Private

Sector).

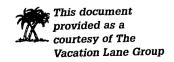
- a. <u>National Security Emergencies</u> General (details in Annex A).
 - (1) Nuclear attack on the United States
 - (2) Conventional War



- (3) International Tensions
- (4) Third World Conflicts
- (5) Regional conflicts involving the use of U.S. forces
- (6) Limited Nuclear attack on the United States
- b. <u>Internal Security Emergencies</u>, General (details in Annex B)
- A
- (1) Terrorism
- (2) Others, if any
- c. <u>Peacetime Nuclear Emergencies</u>, General (details in Annex C).
 - (1) Category I A nuclear incident the effects of which are minor and localized.
 - (2) Category II An incident which has the potential of producing a nuclear detonation and/or widespread dispersal of radioactive contamination.



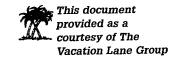
- (3) Category III Nuclear detonation and/or widespread dispersal of radioactive contamination.
- (4) Category IV Post Category III environment in which long range recovery and rehabilitation are effected.
- d. <u>Economic Emergencies</u>, General (details in Annex D).
- e. Resource Emergencies Peacetime, General details in Annex E).
 - (1) Production disruptions
 - (2) Embargoes and/or denials
 - (3) Distribution disruptions
 - (4) Labor disruptions and strikes
 - (5) Demand surges
 - (6) Others as appropriate
- f. <u>Environmental Emergencies</u>, General (details in Annex F).
 - (1) Air polution and stagnation
 - (2) Water polution



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- (3) Oil spills and chemical waste polution
 - (4) Others as appropriate
- g. <u>Natural Disasters</u>, General (details in Annex G).

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Annex A

Example Annex (Representative only)

National Security Emergencies Planning Guidance

- 1. Nuclear Attack (Passive civil actions)
 - a. Threat
 - b. Federal Planning Guidance
 - c. Authorities (specific)
 - d. Objective (such as)
 - (1) Population survival
 - (2) Recovery and Reconstitution
 - e. Emergency management of resources and services
 - f. Federal, State, local relationships
 - g. Civil Defense
 - h. Industrial Protection
 - i. Recovery and reconstitution planning
 - j. Economic stabilization
 - k. Others

2. Conventional War

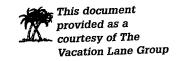
- a. Threat
- b. Federal Planning Guidance
- c. Authorities
- d. Objectives (such as)

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- (1) Support of U.S. and allied Military Forces, manpower, etc.
- (2) Minimize disruption of economy
- (3) Surge civil defense capability
- e. Emergency management of resources and services
- f. Federal, State, local relationships
- g. Civil Defense
- h. Industaral preparedness and mobilization
- i. Economic stabilization
- j. Others





Annex E

Example Annex (Representative only)

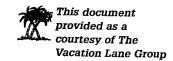
Resource Emergencies, Peacetime Planning Guidance

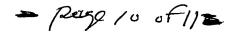
1. Production disruptions

- a. Threat
- b. Federal Policy and Planning Guidance
- c. Authorities
- d. Objectives
 - (1) Minimize impact of disruption
 - (2) Others
- e. Emergency management arrangements
 - (1) States
 - (2) Regions (Field Boards)
 - (3) National
 - (4) Lines of communications
 - (5) Others
- f. Critical U.S. Production Capabilities
 - (1) Medical and pharmaceutical
 - (2) Ball hearings
 - (3) Others

Embargoes_and/or Denials

- a. Threat
- b. Federal Policy and Planning Guidance





- c. Authorities
- d. Objectives
 - (1)
 - (2)
 - (3)
- e. Emergency management arrangements
 - (1) States
 - (2) Regions (Field Boards)
 - (3) National
- f. Listing of Critical materials from foreign sources the denial of which may have serious implications on the vital interests of the United States.
 - (1) Chrome
 - (2) Bauxite
 - (3) Petroleum
 - (4) etc.

