

UNITED STATES OF AMERICA  
GENERAL SERVICES ADMINISTRATION



DATE: MAR 8 1977

*★* Federal Preparedness Agency  
Washington, DC 20405

REPLY TO  
ATTN OF: EGG

SUBJECT: Review and Revision of the National Plan for  
Emergency Preparedness

MEMORANDUM FOR EMERGENCY COORDINATORS OF THOSE  
DEPARTMENTS AND AGENCIES LISTED BELOW

RECEIVED  
MAR 14 10 12 AM '77  
OFFICE OF  
MANAGEMENT & BUDGET

*★* One of the major objectives in the FY77 work program for the Federal Preparedness Agency is initiation of a substantive review, revision, and replacement of the National Plan for Emergency Preparedness, dated 1964. This task is a substantial one and will take considerable effort but is of sufficient importance that it should be given a high priority among current undertakings. It is anticipated that the primary effort will be undertaken by this agency, however, assistance by other Federal agencies will be needed. An inter-agency coordination group is not planned since, in most cases, the required information and input can be obtained through normal channels. FPA Regional Directors, as well as selected State and local officials, have been requested to participate.

Preliminary work to develop a conceptual framework and outline for the new document was initiated by this agency in the fall of 1976 with staff visits to selected regions in January 1977.

Based on this initial effort it appears that the format, content, and organization, of the proposed new document should be substantially different from the 1964 plan. It should, ideally, be an integrated planning guidance document covering a wide range of crises and emergencies and complementing the Civil Emergency Preparedness Policy and Planning Guidance document (CEPPPG) which was developed in 1976. To the extent feasible, the document should emphasize readiness for and response to crises and emergencies that actually occur (resource shortages, disasters, etc.) and seek to use this pragmatic foundation to promote preparedness for massive emergencies, such as a nuclear attack. The document should have a new title - one possibility is "National Civil Emergency Preparedness Planning." This title would emphasize the National scope of the document and would avoid the semantic problem of a "plan" that really isn't a plan.

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*★ Incorporated into FEMA  
July 15, 1979 by E.O. 12148*



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A draft outline reflecting this conceptual approach is attached. A draft document providing more specific information is under development and will be circulated for your review and recommended input in the near future.

It is requested that your agency support this important project and that an individual or office be designated as primary point of contact. The project office for this Agency is the General War Preparedness Division.



DANIEL J. CRONIN  
Assistant Director for  
Conflict Preparedness

Attachment

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NATIONAL CIVIL EMERGENCY PREPAREDNESS  
PLANNING

- Preface            Presidential Promulgation
- CHAPTER I.        Introduction
- CHAPTER II.       Purpose & Scope
- CHAPTER III.      Nature of the Threat 1977-1982
- CHAPTER IV.      Authorities - General
- CHAPTER V.       Definitions
- CHAPTER VI.      Federal Organization and Arrangements
- a.    Peacetime
- b.    Emergencies (ODR/ESA/NDER etc.)
- CHAPTER VII.     Civil Emergency Preparedness Planning Guidance
- a.    General
- (1)   National CEP Policy
- (2)   National CEP Objectives
- (3)   Relationships (Broad Policy Statement)
- (4)   Federal Responsibilities for Planning.
- (5)   CEP Planning System
- b.    Specific Functional (Sector) Guidance
- (1)   Protection of Life & Property
- (Civil Defense)
- (2)   Continuity of Government

- (3) Economic Stabilization
- (4) Resource Management
  - (a) Industrial Mobilization
  - (b) Strategic Stockpile
  - (c) Health & Welfare Resources
  - (d) Manpower
  - (e) Transportation
  - (f) Telecommunications
  - (g) Food
  - (h) Water
  - (i) Fuel & Energy
  - (j) Minerals
  - (k) Housing
- (5) Environmental Impact Considerations

CHAPTER VIII. Emergency Situations and Definitions and Potential Impact of these Situations on Planning (Federal, State, Local & Private Sector).

a. National Security Emergencies -

General (details in Annex A).

- (1) Nuclear attack on the United States
- (2) Conventional War

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- (3) International Tensions
- (4) Third World Conflicts
- (5) Regional conflicts involving the  
use of U.S. forces
- (6) Limited Nuclear attack on the  
United States

b. Internal Security Emergencies, General  
(details in Annex B)

- \* (1) Terrorism
- (2) Others, if any

c. Peacetime Nuclear Emergencies, General  
(details in Annex C).

- (1) Category I - A nuclear incident the  
effects of which are minor and  
localized.
- (2) Category II - An incident which has  
the potential of producing a nuclear  
detonation and/or widespread  
dispersal of radioactive contamina-  
tion.

- (3) Category III - Nuclear detonation and/or widespread dispersal of radioactive contamination.
  - (4) Category IV - Post Category III environment in which long range recovery and rehabilitation are effected.
- d. Economic Emergencies, General (details in Annex D).
  - e. Resource Emergencies Peacetime, General details in Annex E).
    - (1) Production disruptions
    - (2) Embargoes and/or denials
    - (3) Distribution disruptions
    - (4) Labor disruptions and strikes
    - (5) Demand surges
    - (6) Others as appropriate
  - f. Environmental Emergencies, General (details in Annex F).
    - (1) Air pollution and stagnation
    - (2) Water pollution



★ (3) Oil spills and chemical waste  
pollution

(4) Others as appropriate

g. Natural Disasters, General (details  
in Annex G).

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Annex A

Example Annex (Representative only)

National Security Emergencies Planning Guidance

1. Nuclear Attack (Passive civil actions)
  - a. Threat
  - b. Federal Planning Guidance
  - c. Authorities (specific)
  - d. Objective (such as)
    - (1) Population survival
    - (2) Recovery and Reconstitution
  - e. Emergency management of resources and services
  - f. Federal, State, local relationships
  - g. Civil Defense
  - h. Industrial Protection
  - i. Recovery and reconstitution planning
  - j. Economic stabilization
  - k. Others
2. Conventional War
  - a. Threat
  - b. Federal Planning Guidance
  - c. Authorities
  - d. Objectives (such as)



- (1) Support of U.S. and allied Military Forces, manpower, etc.
- (2) Minimize disruption of economy
- (3) Surge civil defense capability
- e. Emergency management of resources and services
- f. Federal, State, local relationships
- g. Civil Defense
- h. Industrial preparedness and mobilization
- i. Economic stabilization
- j. Others

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Example Annex (Representative only)

Resource Emergencies, Peacetime Planning Guidance

1. Production disruptions
  - a. Threat
  - b. Federal Policy and Planning Guidance
  - c. Authorities
  - d. Objectives
    - (1) Minimize impact of disruption
    - (2) Others
  - e. Emergency management arrangements
    - (1) States
    - (2) Regions (Field Boards)
    - (3) National
    - (4) Lines of communications
    - (5) Others
  - f. Critical U.S. Production Capabilities
    - (1) Medical and pharmaceutical
    - (2) Ball hearings
    - (3) Others
2. Embargoes and/or Denials
  - a. Threat
  - b. Federal Policy and Planning Guidance

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- c. Authorities
- d. Objectives
  - (1)
  - (2)
  - (3)
- e. Emergency management arrangements
  - (1) States
  - (2) Regions (Field Boards)
  - (3) National
- f. Listing of Critical materials from foreign sources the denial of which may have serious implications on the vital interests of the United States.
  - (1) Chrome
  - (2) Bauxite
  - (3) Petroleum
  - (4) etc.

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